

Comments on Draft Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2019 for the period 1.04.2019 to 31.03.2024

The draft tariff regulations circulated by the Hon'ble Commission is an extremely important piece of statutory document, as it will guide the Indian electricity sector over next five year period. A rather contentious observation can be made in the draft document on operational generation / transmission assets. Finalisation of the regulations, in its present form will discourage continuing operation of many such assets, which are otherwise efficient, cost-effective and are critical in maintaining cost of power affordable for end consumers. Regulatory framework implying wrap-up of such assets will not be in the interest of the consumers and the overall economy of the nation.

Our comments on few regulations / areas are given below for kind consideration of the Hon'ble Commission.

(A) Return on Equity (Regulation 17 and 30)

I. Appropriate level of Return on Equity:

In the Consultation paper published by the Hon'ble Commission in May 2018, it was set out that return on equity ("**RoE**") may be determined on the basis of CAPM analysis. Such approach yields RoE of around 20% as compared to existing norm of 15.5% considering beta of listed electricity sector companies having generation business, and prevailing risk free return and historical market return. Computations attached as **Appendix 1** for kind consideration of the Hon'ble Commission. Therefore, it is essential that the return on equity is revised upward to attract investment in the sector, in preference to other sectors, as envisaged in Para 5.11 a) of the Tariff Policy.

"5.11.....

a) Return on Investment

Balance needs to be maintained between the interests of consumers and the need for investments while laying down rate of return. Return should attract investments at par with, if not in preference to, other sectors so that the electricity sector is able to create adequate capacity. The rate of return should be such that it allows generation of reasonable surplus for growth of the sector.

The Central Commission would notify, from time to time, the rate of return on equity for generation and transmission projects keeping in view the assessment of overall risk and the prevalent cost of capital which shall be followed by the SERCs also. The rate of return notified by CERC for transmission may be adopted by the SERCs for distribution with appropriate modification taking into view the risks involved. For uniform approach in this matter, it would be desirable to arrive at a consensus through the Forum of Regulators.

While allowing the total capital cost of the project, the Appropriate Commission would ensure that these are reasonable and to achieve this objective, requisite benchmarks on capital costs should be evolved by the Regulatory Commissions. The Central Commission may adopt either Return on Equity or Return on Capital approach whichever is considered better in the interest of the consumers.

.....”

In view of various criticalities in the power sector e.g. non-availability of fuel, cancellation of coal blocks, projects without fuel linkages, lack of adequate long-term PPAs by states, contract / tariff-related disputes, issues related to banks / financial institutions etc., issues in financial and contractual matters affecting performance of the sector; existing approach should be continued with the necessary upward revision of return on equity figure as per CAPM method, for sustenance as well as desired development of the sector.

II. Encouraging early commissioning of projects:

The draft regulations have done away with the provision of additional return for early commissioning of projects which was stipulated at 0.50% as per prevailing regulations. The Hon'ble Commission is kindly aware that various uncontrollable external factors such as delay in obtaining land clearances, RoW issues,

environmental clearances and statutory / government clearances etc. affect the progress of the project. Therefore, without adequate financial incentive, it would not be possible to ensure timely completion of projects. The Hon'ble Commission is also aware that early commissioning saves a lot of cost in terms of IDC, IEDC etc. Moreover, principle of rewarding efficiency is a key guiding factor for tariff regulations in terms of section 61 of the Electricity Act, 2003.

III. Return on additional capitalisation:

It has also been proposed that the additional capitalisation beyond the cut-off date would attract return at weighted average interest rate of actual loan portfolio of the generating station or the transmission system, as applicable. This would lead to curtailment of the allowable return for the generation / transmission companies. Additional capitalisation beyond cut-off date becomes necessary in order to comply with situations like change-in-law etc. Moreover, ratio for pass-through of capital costs in case of delay in project completion has been laid down by Hon'ble Appellate Tribunal for Electricity which has also been reflected in the draft regulations. As capital costs in such cases have been considered prudent, appropriate return on such costs should not be denied. The Hon'ble Commission, in these draft regulations, has specified several such provisions, e.g. additional capitalisation for environmental compliance (Regulations 8(4), 9(3), 14(2), 16), renovation and modernisation (Regulation 26). In order to comply with the above provisions, additional investment beyond the cut-off date becomes incumbent on the generating or transmission company. Moreover as mentioned above, timely completion of a project is many a times beyond the control of the developer due to external factors. Therefore, due consideration should be given before curtailment of legitimate return.

IV. Appropriate equity base

It has been proposed in the draft regulations to reduce the equity base for a generating station or a transmission system (including communication system), completing useful life on or after 1 April 2019, to the extent of excess accumulated depreciation over cumulative repayment of loan. Moreover, admissible depreciation post completion of useful life and balance depreciation, if any, would first be adjusted

against the balance repayment of outstanding loan and thereafter would be utilised for reduction of equity till operating period of the generating station.

In this context, it is submitted that completion of useful life is not equivalent to closure of the business. Moreover, businesses are operated under the applicable statutes as going concern basis, and shareholders' money is not taken out from the business unless the same is wound up. Any unnecessary adjustment in the return base on completion of useful life of asset would be prejudicial to the shareholders' interest and would affect much needed investment in the sector.

It is worthwhile to mention in this context that for many of the operating generating stations and transmission system of the country, which are nearing end of their useful lives but capable of efficient operation for considerable period in future, cumulative depreciation surpasses the cumulative loan repayment amount. Therefore, proposed mechanism of computation of return for these projects on a reduced / net equity base would be detrimental for these efficient operating assets and the same may be forced to cease their operation. It is expected that any new investment in power assets will come with concomitant tariff burden on end consumers. Therefore, such an approach is certainly against the philosophy of encouraging good performance, optimum investment as enshrined in the Electricity Act, 2003.

(B) Fuel – Quality (Regulation 52)

The Hon'ble Commission is kindly aware that "as fired" heat value captures the true heat input into the boiler. It is a widely acknowledged fact that heat losses occur at multiple storage points before the actual firing point of the boiler. Moreover, such heat loss is more prominent for Indian coal. Therefore, heat value needs to be considered on "as fired" basis for determination of fuel cost.

As per the proposed regulations of the Hon'ble Commission, "as received" heat value has been considered for computation of fuel cost after taking into account margin of 85 kCal / Kg as loss in heat value due to storage. CEA, vide communications dated 17 October 2017 and 18 October 2017 to the Hon'ble Commission, recommended that a margin of 105-120 kCal / Kg may be considered

as loss of heat value between wagon top at unloading point and point of firing of coal in the boiler. Accordingly, in case heat value is considered on “as received” basis, loss margin may be suitably modified to 120 kCal / Kg.

(C) Operational norm – Station Heat Rate (Regulation 59(C))

The draft regulations have revised the norm for gross station heat rate to 2410 kCal / kWh from 2450 kCal / kWh for 200/210/250 MW sets. It may kindly be noted that the recommendations of the Central Electricity Authority dated 10 December 2018 has not been adhered to while specifying the revised norm. It is also urged that adhering to constantly reducing operating norms is an infeasible task for electricity utilities. Improvement in efficiency is bound to get plateaued after certain point in time and resetting of norms for every control period provides a disturbing signal for the sector. Moreover, vintage, present level of operational efficiency etc. should also be considered while setting up norms. Therefore such downward modification of norms goes against the principle of encouragement of superior performance and should not be implemented.

In light of the above, it is urged that the Hon'ble Commission may continue with the existing norm for gross station heat rate.

Additionally, Gross Station Heat Rate (“GSHR”) = $1.05 \times \text{Design Heat Rate (kCal/kWh)}$ is very difficult to achieve in view of partial loading, temperature variation and coal quality. We request the Hon'ble Commission that 6.5% Design Heat Rate margin may be allowed i.e. = $1.065 \times \text{Design Heat Rate (kCal/kWh)}$ due to the following reason:

With peak power and energy shortage coming down, it is expected that the new stations will not be able to achieve desired level of PLF. Additionally, there will be cases of frequent ramp-up / ramp-downs. These circumstances will have an adverse impact on station heat rate.

(D) Operation and Maintenance Expenses (Regulation 35)

The Tariff Policy envisages setting of operational norms based on past performance and such norms should be achievable. Relevant provisions of the same are extracted below –

“5.11.....

f) Operating Norms

....The norms should be efficient, relatable to past performance, capable of achievement and progressively reflecting increased efficiencies and may also take into consideration the latest technological advancements, fuel, vintage of equipments, nature of operations, level of service to be provided to consumers etc.

.....”

I. Determination of the base (O&M norm for FY20):

It is urged that constant reduction in operating expenses, on completion of every control period is an infeasible task for electricity utilities. Improvement in efficiency is bound to get plateaued after certain point in time and resetting of norms for every control period provides a disturbing signal to investors. Moreover, vintage, present level of operational efficiency etc. should also be considered while setting up norms. Under the prevailing inflationary regime over past few years, any abrupt reduction of norms would significantly affect the recovery of prudent and actually incurred expenditures by the generators.

The base year (FY20) norms for most of the capacity sizes have been reduced in the draft regulations even from the norms for FY19 as specified in the prevailing regulations, which is prejudicial for the economic sustainability and new investment in the power sector as a whole. The average Consumer Price Index for Industrial Workers (CPI-IW) over the past five year period 2014-2018 has been about 5%. CPI-IW is the true representative for the inflation level associated with O&M expenses of power sector, essentially an industrial activity. Therefore, the norm for FY20 should be set at a level after considering the escalation rate of 5% over the specified norms for FY19.

In consideration of our submissions, the base level of O&M norm for FY20 has been shown in the following table:

Rs. Lakhs/ MW

Basis	200 / 210 / 250 MW Series	300 / 330 / 350 MW Series	500 MW Series	600 MW Series	800 MW Series and above
FY19	30.51	25.47	20.43	18.38	
FY20	30.59	24.22	20.38	17.39	15.65
FY20 over FY19 as per draft regulations	+0.08	-1.25	-0.05	-0.99	
Proposed FY20 over FY19 considering 5% escalation	32.04	26.74	21.45	19.30	Proposed to be suitably modified upward

II. Providing appropriate escalation in O&M norm:

The Hon'ble Commission has proposed O&M expense norms for the ensuing years considering annual escalation factor of 3.2% in the draft Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations ("**draft regulations**"). In light of our submissions above, 5% year-on-year escalation should be considered while fixing up the O&M norms. As per our submissions, the O&M norms for generating stations should be set at the level mentioned in the table below:

Rs. Lakhs/ MW

Year	200 / 210 / 250 MW Series	300 / 330 / 350 MW Series	500 MW Series	600 MW Series	800 MW Series and above
FY 2019-20	32.04	26.74	21.45	19.30	15.65
FY 2020-21	33.64	28.08	22.52	20.26	16.43
FY 2021-22	35.32	29.48	23.65	21.28	17.25
FY 2022-23	37.09	30.96	24.83	22.34	18.12
FY 2023-24	38.94	32.51	26.07	23.46	19.02

Further, the impact of Goods & Service Tax (“GST”) on the O&M contracts needs to be incorporated additionally over the above figures. GST had become effective from 01.07.2017 due to which the tax on O&M contracts went up from 15% to 18%. The impact due to the change in law including GST needs to be considered separately (over the figures mentioned in the above table) while arriving at the base O&M expenses for the next tariff period FY 2019-24.

(E) Recovery of Fixed Cost (Regulation 59)

Under the present mechanism of prevailing regulations, recovery of entire fixed cost is ensured on achievement of normative annual plant availability factor by the generating stations. The proposed approach as set out in the draft regulations consider achievement of normative quarterly plant availability factor as a pre-requisite condition for recovery of full fixed cost. Such change in the methodology would increase the accountability of the generating companies to maintain the desired level of availability for each quarter and might therefore result in incurrence of higher operational expenditure. Thus, it would be essential to suitably revise the normative O&M expenses upward in order to protect the interest of the generating companies.

(F) Working Capital (Regulation 34)

The present regulations mention the specific components for recovery of expenses required for sustaining daily operations and the existing methodology of determination of normative working capital is best suited for the generating stations as it provides a clear projection of working capital to be provided for the tariff period.

The draft regulations consider 20 days of coal stock for non-pit head generating stations from the existing level of 30 days. The draft regulations also propose to reduce the receivables on account of capacity charges and energy charges for sale of electricity for the generators from 2 months to 45 days. Such curtailment in working capital base and consequent reduction in interest thereof clearly goes against the interest of the generating companies in the form of lower recovery of justified claims. Any adverse impact on the generating companies will also affect the operational creditors and other stakeholders, which will not be in the best interest of the industry and the overall economy.

(G) Sharing of gains (Regulation 70)

The draft regulations stipulate sharing of gains on account of controllable parameters in the ratio of 50:50 between generating stations and the beneficiaries from the prevailing ratio of 60:40. The proportion of gain realised by the generating companies may be retained at the existing level in order to encourage better and efficient performance. The Hon'ble Commission is kindly aware that the principle of rewarding efficiency in performance has been recognised in the Electricity Act, 2003 and the same has been echoed in the National Electricity Policy and Tariff Policy.

(H) Deviations from ceiling tariff (Regulation 76)

The draft regulations provide for an option for charging of lower than ceiling tariff by the generating company or the transmission licensee if mutually agreed with the beneficiary on account of reduced claim under certain expense-heads subject to approval of the Hon'ble Commission. The power procurement by beneficiaries from generating stations covered under the Hon'ble Commission's tariff regulations are

bound by section 62 (1) of the Electricity Act, 2003, and there is no provision of negotiation for any discount under section 62 (1). This section of the Electricity Act, 2003 allows charging of lower tariff than ceiling fixed by the Appropriate Commissions only under specific condition where multiple distribution licensees exist in the same area, which is applicable only for retail tariff. As the tariff regulations cannot go beyond the Electricity Act, 2003, the provision of providing discount in tariff determined by the Hon'ble Commission should be deleted.

(I) Special provisions for thermal generating station (Regulation 28)

The draft regulations provide for an arrangement with the beneficiaries and the generating stations completing 25 years of operation to have single part tariff covering fixed and variable costs instead of existing arrangement of recovery of costs through two-part tariff. Such stations shall be free to sell to third parties subject to the first right of refusal by the beneficiary. The proposed provision is tantamount to reneging the fixed cost responsibility of requisitioned power in an indirect manner. The Tariff Policy also specifies that for sale of un-requisitioned power, fixed cost responsibility is on beneficiary only. Relevant provision is extracted below:

“6.2

....The developer and the procurers signing the PPA would share the gains realized from sale, if any, of such un-requisitioned power in market in the ratio of 50:50, if not already provided in the PPA. Such gain will be calculated as the difference between selling price of such power and fuel charge.....”

Moreover, it might not be in the interest of end consumers considering increasing demand, slow capacity addition and firming up of spot-power price. It is submitted that such uncertainty in recovery of fixed costs would make the future operation of the generating stations difficult. Operation of older stations must be encouraged as these stations provide power at a much cheaper rate, as compared to necessary new investments. Further specific submissions are placed in **Appendix 2** for kind reference of the Hon'ble Commission.

Calculation of Expected Rate of Return for the listed electricity companies having generation business of India based on Capital Asset Pricing Model (CAPM) Analysis

Sr. No.	Name of the Company	Beta Equity (B_e)	Market Capitalisation (Rs. Crore)	Debt (Rs. Crore)	Debt + Equity (Rs. Crore)	D/E	Actual Tax Rate	Tax Rate (T_a) ¹	Beta Asset (B_a)
1	NTPC Limited	0.68	132855	97339	230195	0.73	11.3%	22.7%	0.44
2	Adani Power Limited	1.93	15408	17227	32636	1.12	17.7%	22.7%	1.03
3	Torrent Power Limited	0.90	10830	8112	18941	0.75	27.7%	27.7%	0.58
4	CESC Limited	1.60	11531	3788	15319	0.33	20.4%	22.7%	1.28
5	Reliance infra Limited	2.19	14689	7352	22041	0.50	5.0%	22.7%	1.58
6	Reliance Power Limited	1.80	13465	1498	14962	0.11	4.8%	22.7%	1.66
7	Tata Power Company Limited	1.33	24069	8848	32917	0.37	27.9%	27.9%	1.05
8	JSW Energy Limited	2.00	10228	2922	13151	0.29	29.2%	29.2%	1.67
9	JP Power Limited	2.50	3022	8981	12003	2.97	34.0%	34.0%	0.84
10	NHPC Limited	1.19	31471	17246	48716	0.55	26.6%	26.6%	0.85
11	GVK Power Infra Limited	2.10	943	-	943	0.00	-8.6%	22.7%	2.10
12	NLC India Limited	1.36	15647	5041	20688	0.32	13.4%	22.7%	1.09
	Weighted Average	1.15				0.63		25.3%	0.77

CAPM			Comment
Beta	$B_{e(M)}$	1.13	$B_a \times (1 + (1 - T_a) \times D/E)$
Risk Free Rate	R_f	7.5%	
Market Return	R_m	18.6%	Based on historical data of BSE Sensex
Market Risk Premium	$(R_m - R_f)$	11.1%	
Expected Rate of Return	R_E	20.1%	$R_f + B_{e(M)} \times (R_m - R_f)$

Note :

- 1 . MAT rate assumed for the Companies with actual tax rate below MAT rate.

Comments on Draft Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2019 for the period 1.4.2019 to 31.3.2024

Reference	Regulations	Comments
Regulation 30(2)	<p>Return on Equity:</p> <p>.....(2) Return on equity shall be computed at the base rate of 15.50% for thermal generating station, transmission system including communication system and run of the river hydro generating station, and at the base rate of 16.50% for the storage type hydro generating stations including pumped storage hydro generating stations and run of river generating station with pondage:</p> <p>Provided that:</p> <p>i. Return on equity in respect of additional capitalization after cut off date within or beyond the original scope shall be computed at the weighted average rate of interest on actual loan portfolio of the generating station or the transmission system;</p>	<ul style="list-style-type: none"> • In terms of CAPM analysis of power sector considering beta of listed electricity sector companies having generation business, RoE of around 20% as compared to existing norm of 15.5% is desired. • Additional RoE for early completion of generation or transmission projects at the existing level of 0.5% should be retained. • Consideration of weighted average rate of interest as rate of return for additional capitalisation beyond cut-off date should not be implemented.
Regulation 17(6)	<p>In case of generating station or a transmission system including communication system which has completed its useful life as on or after 1.4.2019, the accumulated depreciation as on the completion of the useful life less cumulative repayment of loan shall be utilized for reduction of the equity and depreciation admissible after the completion of useful life and the balance depreciation, if any, shall be first adjusted against the repayment of balance outstanding loan and thereafter shall be utilized for reduction of equity till the generating station continues to generate and supply electricity to the beneficiaries.</p>	<ul style="list-style-type: none"> • The proposed mechanism of computation of return for these projects on a reduced / net equity base would be detrimental to the interest of the consumers and stakeholders.

Comments on Draft Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2019 for the period 1.4.2019 to 31.3.2024

Reference	Regulations	Comments				
Regulation 52(2)(a)	<p>For coal based and lignite fired stations: ECR = {(SHR – SFC x CVSF) x LPPF / (CVPF + SFC x LPSFi + LC x LPL} x 100 /(100 – AUX)</p> <p>-----</p> <p>CVPF = (a) Weighted Average Gross calorific value of coal as received, in kCal per kg for coal based stations less 85 Kcal/Kg on account of variation during storage at generating station;</p> <p>-----</p>	<ul style="list-style-type: none">Heat value needs to be considered on “as fired” basis for determination of fuel cost. <p>In case heat value is considered on “as received” basis, loss margin may be suitably modified to 120 kCal / Kg as per the recommendations by CEA to the Hon’ble Commission.</p>				
Regulation 59(C)	<p>Gross Station Heat Rate: (a) Existing Thermal Generating Station (i) For existing Coal-based Thermal Generating Stations, other than those covered under clauses (ii) and (iii) below:</p> <table><tr><td>200/210/250 MW Sets</td><td>500 MW Sets (Sub-critical)</td></tr><tr><td>2,410 kCal/kWh</td><td>2,375 kCal/kWh</td></tr></table>	200/210/250 MW Sets	500 MW Sets (Sub-critical)	2,410 kCal/kWh	2,375 kCal/kWh	<ul style="list-style-type: none">Norm for gross station heat rate is urged to be retained at 2450 kCal / kWh.Instead of 5% margin over design heat rate, margin of 6.5% should be considered.
200/210/250 MW Sets	500 MW Sets (Sub-critical)					
2,410 kCal/kWh	2,375 kCal/kWh					
Regulation 35(1)(1)	<p>(1) Thermal Generating Station: Normative Operation and Maintenance expenses of thermal generating stations shall be as follows: (1) Coal based and lignite fired (including those based on Circulating Fluidised Bed Combustion (CFBC) technology) generating stations, other than the generating stations or units referred to in clauses (b) and (d):</p>	<ul style="list-style-type: none">Under the prevailing inflationary regime over past few years, escalation rate of around 5% (average CPI-IW over 2014-2018), based on existing norms for 2014-19 tariff regulations, needs to be maintained for the future period. The norms as per our proposal work out as under –				

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	<div>(in Rs Lakh/MW)</div> <table><tr><th>Year</th><th>200/210/ 250 MW Series</th><th>300/330/ 350 MW Series</th><th>500 MW Series</th><th>600 MW Series</th><th>800 MW Series and above</th></tr><tr><td>FY 2019-</td><td>30.59</td><td>24.22</td><td>20.38</td><td>17.39</td><td>15.65</td></tr><tr><td>FY 2020-</td><td>31.57</td><td>24.99</td><td>21.03</td><td>17.94</td><td>16.15</td></tr><tr><td>FY 2021-</td><td>32.58</td><td>25.79</td><td>21.71</td><td>18.52</td><td>16.66</td></tr><tr><td>FY 2022-</td><td>33.62</td><td>26.62</td><td>22.40</td><td>19.11</td><td>17.20</td></tr><tr><td>FY 2023-</td><td>34.69</td><td>27.47</td><td>23.12</td><td>19.72</td><td>17.75</td></tr></table> <p>Provided that where the date of commercial operation of any additional unit(s) of a generating station after first four units occurs on or after 1.4.2019, the O&M expenses of such additional unit(s) shall be admissible at 90% of the operation and maintenance expenses as specified above;</p>	Year	200/210/ 250 MW Series	300/330/ 350 MW Series	500 MW Series	600 MW Series	800 MW Series and above	FY 2019-	30.59	24.22	20.38	17.39	15.65	FY 2020-	31.57	24.99	21.03	17.94	16.15	FY 2021-	32.58	25.79	21.71	18.52	16.66	FY 2022-	33.62	26.62	22.40	19.11	17.20	FY 2023-	34.69	27.47	23.12	19.72	17.75	<div>(in Rs. Lakh / MW)</div> <table><tr><th>Year</th><th>200 / 210 / 250 MW Series</th><th>300 / 330 / 350 MW Series</th><th>500 MW Series</th><th>600 MW Series</th><th>800 MW Series and above</th></tr><tr><td>FY 2019-20</td><td>32.04</td><td>26.74</td><td>21.45</td><td>19.30</td><td>15.65</td></tr><tr><td>FY 2020-21</td><td>33.64</td><td>28.08</td><td>22.52</td><td>20.26</td><td>16.43</td></tr><tr><td>FY 2021-22</td><td>35.32</td><td>29.48</td><td>23.65</td><td>21.28</td><td>17.25</td></tr><tr><td>FY 2022-23</td><td>37.09</td><td>30.96</td><td>24.83</td><td>22.34</td><td>18.12</td></tr><tr><td>FY 2023-24</td><td>38.94</td><td>32.51</td><td>26.07</td><td>23.46</td><td>19.02</td></tr></table> <p>Additionally, impact of GST on O&M expenses should be considered separately and the above figures need to be suitably modified.</p>	Year	200 / 210 / 250 MW Series	300 / 330 / 350 MW Series	500 MW Series	600 MW Series	800 MW Series and above	FY 2019-20	32.04	26.74	21.45	19.30	15.65	FY 2020-21	33.64	28.08	22.52	20.26	16.43	FY 2021-22	35.32	29.48	23.65	21.28	17.25	FY 2022-23	37.09	30.96	24.83	22.34	18.12	FY 2023-24	38.94	32.51	26.07	23.46	19.02
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Regulation 59(A)	Normative Quarterly Plant Availability Factor (NQPAF) (a) For all thermal generating stations, except those covered under clauses (b), (c), (d), & (e) - 83% Provided that for the purpose of computation of Normative Quarterly Plant Availability Factor, annual scheduled plant maintenance shall not be considered.	<ul style="list-style-type: none">The proposed approach of considering achievement of normative quarterly plant availability factor as a pre-requisite condition for recovery of full fixed cost would call for commensurate upward modification in normative O&M expenses.																																																																								
Regulation 34(a)	Coal-based/lignite-fired thermal generating stations (i) Cost of coal or lignite and limestone towards stock, if applicable, for 15 days for pit-head generating stations	<ul style="list-style-type: none">The existing methodology of determination of normative working capital should be continued.																																																																								

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	<p>and 20 days for non-pit-head generating stations for generation corresponding to the normative annual plant availability factor or the maximum coal/lignite stock storage capacity whichever is lower;</p> <p>-----</p> <p>(v) Receivables equivalent to 45 days of capacity charges and energy charges for sale of electricity calculated on the normative annual plant availability factor;</p>	
Regulation 70(2)	The financial gains by the generating company or the transmission licensee, as the case may be, on account of controllable parameters shall be shared between generating company or transmission licensee and the beneficiaries or long term transmission customers, as the case may be, on monthly basis with annual reconciliation. The financial gains computed as per the following formulae in case of generating station other than hydro generating stations on account of operational parameters as shown in Clause 1 of this Regulation shall be shared in the ratio of 50:50 between the generating stations and beneficiaries.	<ul style="list-style-type: none"> Sharing of gains on account of controllable parameters in the ratio of 60:40 between generating stations and the beneficiaries in terms of the existing regulations should be continued.
Regulation 76	<p>Deviation from ceiling tariff: (1) The tariff determined in these regulations shall be a ceiling tariff. The generating company or the transmission licensee and the beneficiaries or the transmission customer, as the case may be, may mutually agree to charge lower tariff.</p> <p>(2) The generating company or the transmission licensee, may opt to charge the lower tariff for period not exceeding one year at a time on account of lower depreciation based on the requirement of repayment; Provided that the unrecovered depreciation on account of reduction of depreciation by the generating company</p>	<ul style="list-style-type: none"> The provision of providing discount in tariff determined by the Hon'ble Commission should be deleted as the regulations cannot go beyond the Electricity Act, 2003.

Comments on Draft Central Electricity Regulatory Commission (Terms and Conditions of Tariff) Regulations, 2019 for the period 1.4.2019 to 31.3.2024

Reference	Regulations	Comments
	<p>or the transmission licensee during useful life shall be allowed to be recovered after the useful life in these regulations; -----</p> <p>4) The deviation from the ceiling tariff specified by the Commission, shall come into effect from the date agreed by the generating company or the transmission licensee and the beneficiaries or the transmission customer, as the case may be, and the approval of the Commission is not required in such case. -----</p>	
Regulation 28	<p>Special Provision for thermal generating station which have completed 25 years of operation from commercial operation date: (1) In respect of a thermal generating station that has completed 25 years of operation from the date of commercial operation, the generating company and the beneficiary may agree on an arrangement where the total cost inclusive of the fixed cost and the variable cost for the generating station as determined under these regulations, shall be payable on scheduled generation instead of the pre-existing arrangement of separate payment of fixed cost based on availability and energy charge based on schedule. (2) The beneficiary will have the first right of refusal and upon its refusal to enter into an arrangement as above the generating company shall be free to sell the electricity generated from such station in a manner as it deems fit.</p>	<ul style="list-style-type: none"> • The proposed provision is tantamount to reneging the fixed cost responsibility of requisitioned power in an indirect manner and hence should be deleted.